No.M-12018/3/2014-RH(A/c) Government of India Ministry of Rural Development (Rural Housing Division)

Krishi Bhawan, New Delhi Dated: 14th August, 2019

To,

The Additional Chief Secretary/Principle Secretary/Secretary
Department of Rural Development,
of all States/UTs implementing PMAY-G

Subject: Implementation of Administrative Fund Module under PMAY-G - reg

Sir/Madam.

The para 10.9 of the Framework for Implementation of the Pradhan Mantri Aawas Yojana – Gramin provides that Administrative Funds from the SNA would be transferred through FTOs using AwaasSoft – PFMS platform. It is stated that in the present system for drawl of admin funds, the transactions done through State/District/Block admin accounts are not reported on AwaasSoft which leads to non-tracking of the utilization of administrative funds till the end user level. It has also been observed that there is parking of admin funds at State/District/Block levels. In order to streamline the system of tracking fund flows for administrative items and to avoid multiple levels of admin fund accounts, an Administrative Fund Management System (AFMS) has been developed and made available on AwaasSoft for the use of States/UTs.

- 2. The new mechanism for administrative fund movement till the end user level shall be done using the State Nodal Account only as is being done for disbursal of funds to the beneficiaries for construction of houses. This will also require closure of all the other accounts operational for administrative fund disbursal at State/District/Block level. The State, District and Block level users shall draw the admin funds from SNA using their respective Digital Signature authorization.
- 3. A detailed user manual on AFMS indicating the detailed process for drawl of admin funds has been uploaded on AwaasSoft and also given as Annexure.
- 4. It has been decided that use of the new Administrative Fund Management System shall be mandatory from 1st September 2019. It is therefore requested that necessary action may be taken to ensure use of AFMS for the PMAY-G.

Encl: A/a

Yours faithfully,

(Dr. Biswajit Banerjee) Joint Secretary (RH) Phone-011-23384707

Email: jspm-mord@gov.in

Copy To:

- 1. PS to MRD
- 2. PS to MoS (RD)
- 3. Sr.PPS to Secretary (RD)
- 4. PPS to AS (RH)
- 5. PA to DDG (RH)

User Manual on Administrative Fund Management System

Ministry of Rural Development

Department of Rural Housing

Pradhan Mantri Awaas Vojana - Gramin

1. Purpose

In order to streamline the system of tracking fund flows for administrative purpose and to avoid multiple levels of admin fund accounts and thereafter reduce delay in fund flows, Administrative Fund Management System has been introduced in AwaasSoft.

As per the current mechanism, the administrative funds are credited in State Nodal Account (SNA) and the State authorities transfer fund electronically using Fund Transfer Order (FTO) to State and District level admin accounts. However, operation of admin accounts at multiple level (State/District/Blocks) leads to difficulty in tracking the movement of administrative funds till the end user level. The fund movement cannot be tracked on AwaasSoft using a unified mechanism in the current scenario.

The transactions done through State/District/Block level admin accounts are not reported on AwaasSoft leading to difficulty in tracking the utilization of administrative funds. Therefore, a new mechanism for administrative fund movement is developed wherein all the admin fund payments till the end user level shall be done using the State Nodal Account only as is done in the case of PMAY-G program fund disbursal. All the other accounts operational for administrative fund disbursal must be closed – this includes closure of existing State/District/Block level admin accounts. The State, District and Block level users shall draw the admin funds from SNA using their respective Digital Signature authorization.

The States/UTs may utilize the administrative funds for various purposes like IEC activities, Rural Mason Training, Remuneration, Social Audit etc. Hence, it is important that the administrative heads utilization is tracked head and further subhead wise. The States/UTs shall be required to provide expenses made for program administration at head and sub-head level through AwaasSoft. Selection of the head and sub-head shall be done while drawing FTOs for administrative funds. The heads and sub-heads activities for which States, Districts and Blocks may book expenditure under administrative fund are mentioned in this document. The heads and sub-heads are categorized as mentioned in the PMAY-G Framework for Implementation.

2. Administrative Expense Heads

The expense heads and sub-heads under the Administrative Fund Management System in AwaasSoft would be governed by the para 3.3 of the PMAY-G guidelines as mentioned in the Framework for Implementation.

MINISTRY OF RURAL DEVELOPMENT

- Training Development of training material, organization of training programs, assessment studies for training, travel cost related to training. Training can be for purpose of AwaasSoft, new launches, enhancements etc. This also refers to training of community resource persons, ASHA workers, Anganwadi workers, NGOs etc.
- 2. Rural Mason Training Program One of the major constraints in quality house construction is the lack of the sufficient number of skilled masons. To address this, a pan-India training and certification program of Rural Masons has been launched. Under Rural Mason training program, a real house is constructed during the training itself.
- 3. **IEC Activities** Preparation and dissemination of Information communication related material, mobilization, advertising expense etc.
- 4. **IT Systems** PMAY-G has multiple e-governance applications like AwaasSoft and Awaas App for electronics operation and monitoring of the scheme. This head also includes the costs related to hardware, software licenses and maintenance.
- Remuneration and Honorarium Expenses are incurred towards payment of contractual fees to the staff engaged monitoring, operational or grievance redressal activities of the scheme. This head also includes honorariums given to personnel like CRPs etc.
- Evaluation and Research Expenses towards conducting assessment and research studies. This also includes cost for demonstration of innovative technologies.
- 7. **Agency Services** Cost of setting up and operating Project Monitoring Units. Additionally, PMAY-G requires deployment of technical agencies like IIT/NIT for support in typologies, training etc.
- 8. Audit Expenditure incurred towards organizing social audits or other types of audits.

- 9. Office set-up Cost of setting up State/District/Block level offices for PMAY-G and other such related expenses.
- 10. Travel Cost of travel of personnel working for PMAY-G.

Table 1 Administrative Expense Heads and Sub-Heads

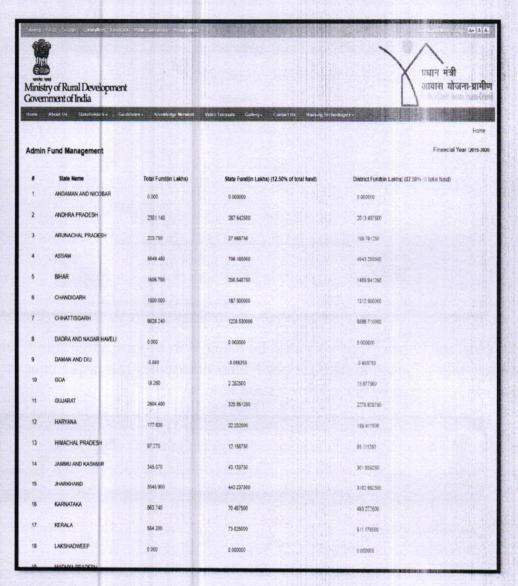
Administrative Fund Head	Sub-heads				
Training	Training	Others			
Rural Mason Training Program	Wage for Trainees	Training cost	Assessment Fees	Toolkit	Others
IEC activities	Advertisement	Campaigns	Event Related	Others	
IT Systems	Hardware	Software	Maintenance	Others	
Remuneration and Honorarium	Remuneration	Honorarium	Others		
Evaluation and Research	Research Studies	Innovative technologies	Prototype of house design typologies	Others	
Agency Services	Project Monitoring Unit	Technical Agency Services	Others		
Audit	Social Audit	Internal Audit	Others		
Office set-up	Furniture	Repair	Others		
Travel	Flight	Road	Rail	Others	

Please note that the sub-head 'Others' must only be selected if the expenses could not be booked in the existing sub-heads.

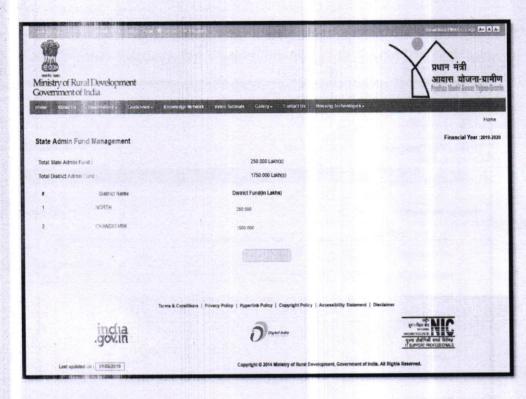
3. Process for Administrative Funds Expense

- 3.1 Target Allocation
 - 3.1.1. Total Available Administrative Funds is calculated using AwaasSoft. The opening balance for administrative funds is calculated on the basis of admin fund released from FY2016-17 till FY2018-19 and admin fund utilized in Phase I of

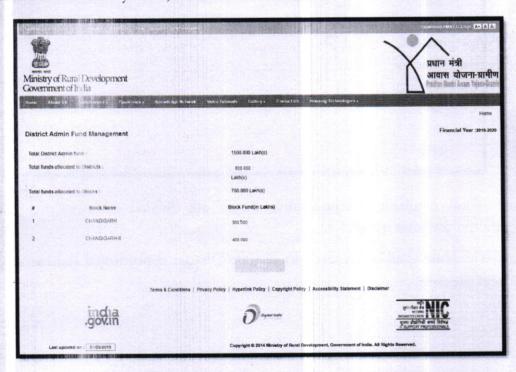
PMAY-G. Opening balance along with the admin fund released in a particular Financial Year of Phase II shall constitute the Total Available Admin Funds.



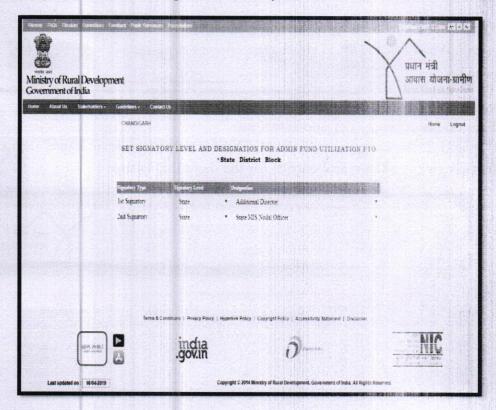
- 3.1.2. Total Available Administrative Funds are divided amongst the State and District in the ratio of 0.5:3.5.
- 3.1.3. The State shall be required to allocate District apportioned fund amongst the various districts.



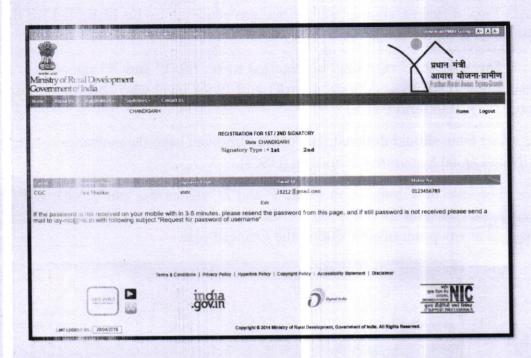
Similarly, the District level user shall be required to allocate admin funds amongst various blocks under it. The allocated fund determines the upper limit of funds that can be utilized by State, Districts and Blocks.



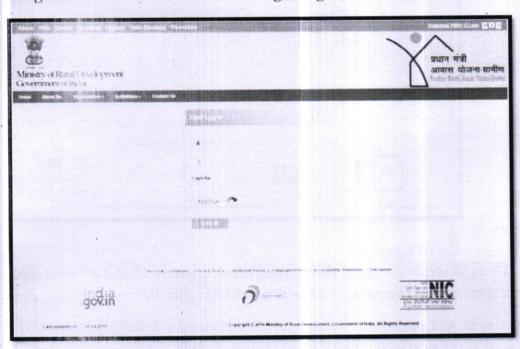
- 3.2 Designating Signatory for Fund Transfer Order (FTO)
- 3.2.1. Two different signing authorities are required to be identified at the State, District and Block Level.
- 3.2.2. The State level user shall be required to set the 1st and 2nd signatories level and designation of officers at State, District and Block level who shall be authorized for drawl for admin fund FTOs.
- 3.2.3. The State should designate the officer who will have the authority to activate/deactivate Digital Signature Certificates (DSCs).
- 3.2.4. The level and designation of the lst and 2nd signatories can be changed from the State login (AwaasSoft) at the start of the financial year. Once declared this cannot be changed at any point of time during the financial year.

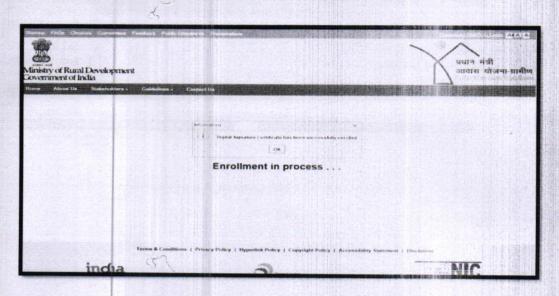


- 3.3 Registration of Signatory
- 3.3.1. Users at all level State, District and Block registers 1st and 2nd level signatory by entering the details like name, mobile number and email ID.
- 3.3.2. Userid and password to login for Administrative Fund Management System is provided at the provided email ID and mobile number.

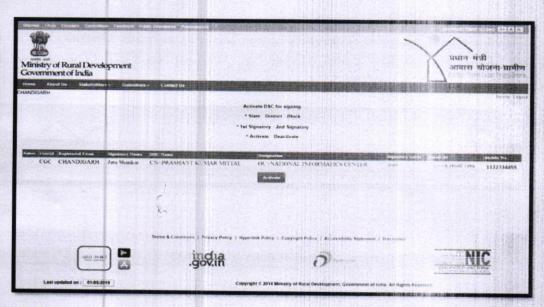


- 3.4 Enrollment of Signatory and activation
- 3.4.1. 1st and 2nd level signatory at State, District and Block level logins using the login credentials given to them and enrolls for the digital signature.

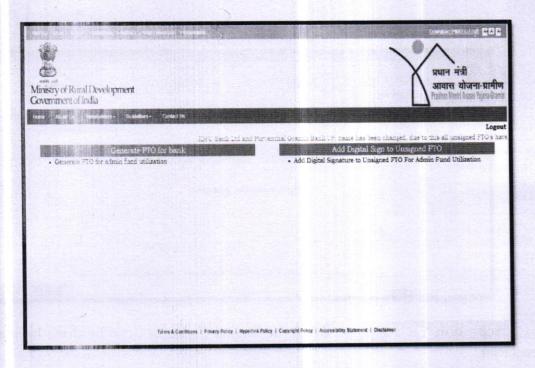




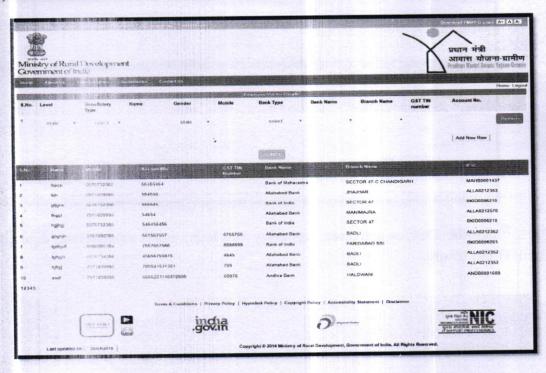
3.4.2. Activation/De-activation of all the Digital Signatures can be done by the State level user.



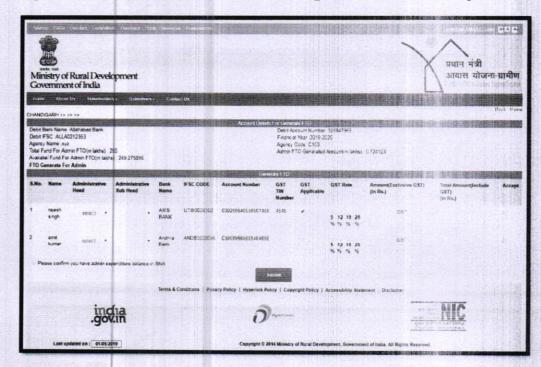
3.4.3. Once the DSC is activated, signatory can login again to generate/digitally sign the FTO in future.



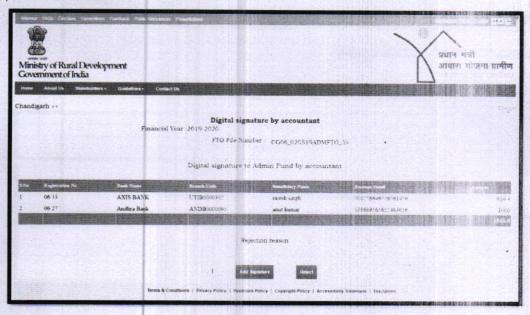
- 3.5 Administrative Fund Transfer Orders
- 3.5.1. Vendor registration is required wherein the user at State/District/Block enters details of the end user like Name, Mobile No, Account No, GST TIN number, Bank Name, Branch Name and IFSC code.



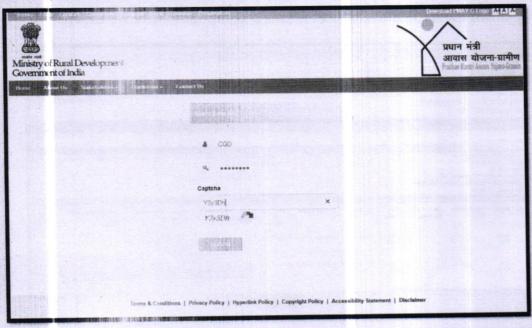
3.5.2. FTO to the registered end user is generated using the Administrative Fund Management System login. During FTO generation, the State is required to provide from drop down the head and sub-head for making the administrative expense.

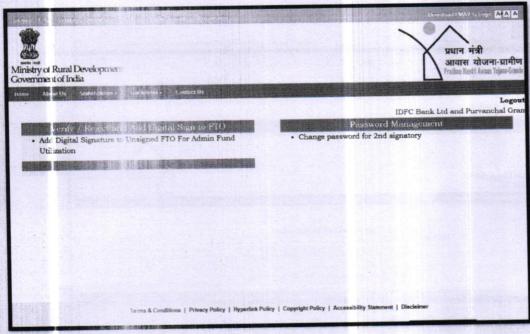


3.5.3. FTO is authorized using the digital signature by 1st signatory of State/District/Block level user.



3.5.4. FTO is authorized using the digital signature by 2nd level signatory of State/District/Block level user.





3.5.5. FTO is authenticated at 2nd level by provision of OTP and the amount is debited from SNA.

